SUPERIOR COURT OF THE STATE OF WASHINGTON COUNTY OF KING AMELIA RENFROE, Appellant, NO. 05-2-35626-0 SEA VS. STATE OF WASHINGTON, DEPARTMENT OF LICENSING Respondent. Transcript of Proceedings As Reported from CD Rom BEFORE HEARING OFFICER ESTERELLA July 12, 2006 Olympia, Washington Transcribed by: Lisa Alger Certified Shorthand Reporter ALGERAT452CC P.O. Box 324 Roy, Washington 98580

MS. ESTERELLA: Hi, this is an administrative
hearing by phone before the Department of Licensing in the State of
Washington. Today's date is August 1st, and the time is
approximately 10 a.m. This hearing is being held by digital
recording. The Petitioner, Amelia Renfroe, has requested this
hearing to challenge the Department's suspension of her driving
privilege as a result of an arrest that occurred on May 17, 2005.
This hearing is a result of a remand from the Superior Court. Judge
Lau remanded this hearing for the taking of testimony from Dr. Barry
Logan. Joining me today by phone is Petitioner through Counsel.
Counsel, could you identify yourself for the record, please.

MS. LUNDIN: Absolutely, good morning. This Diana Lundin appearing on behalf of Mr. Vargas for Ms. Renfroe.

MS. ESTERELLA: Okay. And joining me today in person is State Toxicologist Barry Logan. Dr. Logan, can I have you raise your right hand, please? Do you swear under the penalty of perjury under the laws of the State of Washington that any testimony that you provide during this hearing will be the truth?

DR. LOGAN: I do.

MS. ESTERELLA: All right.

(Dr. Barry Logan is duly sworn.)

MS. ESTERELLA: Also joining us today is Susan (unintelligible) DanPullo from the Attorney General's Office. Ms.

DanPullo, can you identify yourself for the record and state your position and purpose at the hearing?

MS. DANPULLO: Susan (unintelligible)

DanPullo, I'm Assistant Attorney General, I'm here representing the

MS. ESTERELLA: And joining us for the purposes of observation is Hearing Officer Ann Lang. I am (unintelligible), I've been appointed by the Director of the Department of Licensing to preside over this hearing and to issue a final judgment in this matter. Okay. So let's move on to Exhibit — The first exhibit the Department has offered is a DUI Breath Report submitted by Trooper Brock of the Washington State Patrol is labeled Exhibit 1 and consecutively numbered pages 1 through 11. Counsel, any objection to the admission of that document?

MS. LUNDIN: No objection.

MS. ESTERELLA: All right. Let the record reflect that Exhibit 1 was admitted into evidence.

(Exhibit 1 is admitted into the record.)

MS. ESTERELLA: The second document the Department has offered for the purposes of this hearing is labeled Exhibit 2 in the upper right-hand corner, it is a declaration signed by Dr. Barry Logan, and it makes reference to the (unintelligible)

I make a record?

thermometers used to measure the temperature of the simulator solution in a BAC Datamaster and the Datamaster CDM machines. It was executed in March of 2005. Counsel, any objection to the admission of that document?

MS. LUNDIN: No objection.

MS. ESTERELLA: All right. Let the record reflect Exhibit 2 is admitted into evidence.

(Exhibit 2 is admitted into the record.)

MS. ESTERELLA: Since this hearing has been convened primarily to take the testimony of Dr. Logan we will begin speaking with him at this time. Counsel, your witness has been sworn, you can begin.

MS. DANPULLO: Actually, before we begin, can I just make an opening.

FEMALE: (Unintelligible).

MS. DANPULLO: I'm sorry, before we begin can

MS. ESTERELLA: Sure.

MS. DANPULLO: I would just first of all like to just for the record object to the taking of Dr. Logan's testimony as he's an agency head. Typically agency heads are not supposed to be required to testify. It's my understanding from offers of proof that

1		mostly the testimony is regarding his thought processes in approval
2		and in instituting WAC's, and for that reason we don't believe that
3		his testimony is appropriate or necessary. With that on the record
4		we can go ahead.
5		MS. ESTERELLA: The objection has been
6		noted. Counsel, you can proceed.
7	BA	RRY LOGAN, having been previously sworn,
8	Ì	testified as follows:
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10		DIRECT EXAMINATION
11	BY	MS. LUNDIN:
12	Q	Dr. Logan, now are you?
13	Α	Good morning, I'm just fine, thank you.
14	Q	Good, very good. I'll try not to take up much of your time today. Dr.
15	1	Logan, there's only one individual delegated the authority to act as a
16		state toxicologist; is that correct?
17	Α	That's correct.
18	Q	And that position has a level of authority that's senior to the other
19		members of the breath testing program.
20	Α	That's correct.
21	Q	And the laws relating to breath testing in Washington delegate
22		certain power to the state toxicologist.
23	Α	That's correct.
24	Q	And one of those powers is the (unintelligible) of procedure for the
25		breath testing program.
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- 1 A That's correct.
- Q And there are detailed rules that (unintelligible) have to follow when
 administering the breath test.
- 4 A What rules are you referring to?
- 5 Q There are a set of rules that we (unintelligible) have to follow when 6 they administer the breath test.
- 7 A There is a procedure that they follow when they conduct a breath test.
- Q And that procedure was put in place by you acting under the
 authority given to you by the Legislature.
- 11 A Yes.
- 12 Q And that procedure exists to make sure that the results of the test are accurate or reliable.
- 14 A Yes.
- 15 Q And that procedure is based on scientific principles.
- 16 A Yes.
- 17 Q And you have numerous subordinates who work under your authority in the breath testing program, do you not?
- 19 A I do.
- 20 Q And those individuals influence those procedures throughout the day-to-day administration of the breath test program.
- 22 A They do.
- Q Do you expect those individuals to adhere to those procedures for breath testing as you've promulgated them.
- 25 A I do.

1 Q None of those individuals are senior to you in the authority to 2 institute changes to those rules; is that correct? 3 Α When you're referencing rules are you talking about the policies and 4 procedures of the breath test section? 5 Yes, I am. Q 6 Um, any changes to the policy and procedures manual require my Α 7 approval. The document does allow some latitude to the 8 technicians in terms of exercising their professional judgment in the 9 interpretation of those policies and procedures. 10 Q And some of those policies and procedures that were referred to are 11 located in the Washington State Patrol policy and procedure manual 12 dated 11-4-05. 13 A That is the current policy and procedures manual version, yes. And that manual was approved by you. 14 Q 15 A It was, yes, 16 Q Under what authority did you approve that manual? 17 A Under the authority delegated to me under 46-61-506. Was that also pursuant to WAC 44-80-70? 18 | Q 19 A Let me have a look at that WAC. Okay. If you need me to read you the (unintelligible) of it I'd be 20 I Q 21 happy to. 22 I have it in front of me. Okay. I'm reviewing 448-16-070, review Α 23 approval and authorization of protocols and procedures and methods by the State Toxicologist. If I can just have a moment to 24 25 read that.

1	Q	Certainly. (pause)
2	Α	Yes. My approval of the policy and procedures manual would also
3		be pursuant to 448-16-070.
4	Q	Okay. And, just for the record, 070 delegates you the responsibility
5		of promulgating procedures for breath testing in Washington;
6		correct?
7	Α	Um, well, 448-16-070 was promulgated by me, so I don't think it
8		delegates me that authority. It describes what the process for the
9		management of the breath test program is, and within the program
10		identifies that I have the authority to review, approve and authorize
11		those protocols.
12	Q	Okay. And regarding the State Patrol's manual, are you familiar with
13		the contents of that manual?
14	Α	Yes, I am.
15	Q	And the protocols contained therein are consistent with the intent to
16		produce accurate and reliable breath test results; correct?
17	Α	Yes, they are.
18	Q	Is it fair to say that those rules are necessary for proper breath
19		testing?
20	Α	I'm not sure what you mean by proper breath testing.
21	Q	In order to have an accurate and reliable breath test result, it's
22		necessary that the procedures in that manual be followed; correct?
23	Α	Well, in order to have an efficient and reliable program it's
24		necessary that the staff follow the guidance that I provided them in
25		that program. I think that's different from the question of whether the

1		results of any individual tests are accurate and reliable.
2	Q	Okay. The procedures in the manual relate to procedures both for
3		breath testing machines and the thermometers used in those
4		machines; correct?
5	Α	Amongst other things, yes.
6	Q	Turning your attention to page 29 of that manual, do you have that
7		in front of you?
8	Α	Yes, I do.
9	Q	Page 29 begins a list of, um, a list of procedures, um, titled Quality
10		Assurance Procedures; correct?
11		MS. ESTERELLA: Is it page 24 or page 29?
12		MS. LUNDIN: The one I'm looking at is on the website
13		and it's on page 29, 29 and 49. I think the written version may have
14		been different because mine are at page 24, as well. So the one I'm
15		looking at is the one that's on the State Patrol's web site.
16	Α	What's the date? What's the number at the bottom of the page?
17	Q	Oh, you know what, I'm sorry. The number at the bottom of the
18		page is page 24, and on my computer it's 29, so I guess there must
19		be some, um, preprinted stuff. So I'm only looking at page 24 of the
20		manual.
21	Α	Okay, yeah, I have that in front of me.
22	Q	And that's entitled Datamaster Quality Assurance Procedure;
23		correct?
24	Α	Yes.
25	Q	Okay. And that begins a list of, um, a list of procedures that a
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Could you please read the first sentence underneath that?

- A (Reading) The quality assurance procedure ensures the accuracy, precision and forensic acceptability of the Datamaster instrument for the purpose of quantitatively measuring the alcohol concentration of a person's breath.
- Q Okay. So, based on that language, you would agree, would you not, that if a machine did not either undergo a quality assurance procedure or pass a quality assurance procedure that the forensic acceptability of the breath test may not be ensured.
 - If you're talking about a breath test that has matched all the requirements of RCW 46.61.506 I believe that what the quality assurance procedure does is adds to my confidence in the reliability of that result. But I wouldn't substitute my assessment of the reliability of the test that has met those RCW requirements because of a deficiency or inadequacy in the quality assurance procedure. Remember the quality assurance procedure may be conducted as much as a year in advance of when the subject's breath test is conducted. So what's more relevant to assessing the accuracy and reliability of that subject's breath test is the performance of the instrument at the time of the test.
- Q Okay. So the quality assurance procedure adds to your confidence and reliability in the breath test results; correct?
- A Yes,

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Q Okay. Now, the manual that I'm referring to here indicates that the quality assurance procedure must be done before the machine is used to provide evidentiary breath samples; is that correct?

1		bottom? Because our page 39 isn't
2		MS. LUNDIN: It's not, okay. It looks like it's going to
3		be page 35.
4	Α	Page 35 in my copy of the policies and procedures manual is
5		entitled "Simulator Thermometer Certification Policy and Protocol."
6	Q	Yes, thank you. And does that page start a list of criteria that the
7		thermometer must meet in order to be used in the State of
8		Washington to provide evidentiary breath tests; correct?
9	Α	Yes, it does.
10	Q	And, again, those criteria must be met before the thermometer can
11		be used.
12	Α	According to our policies and procedures, yes.
13	Q	Okay. Dr. Logan, you're familiar with RCW 46.61.506?
14	Α	Yes.
15	Q	And section 48 delegates the authority to you to approve breath
16		tested instruments.
17	Α	Yes.
18	Q	And you have approved of only the Datamaster and the Datamaster
19		CDM as breath test instruments in Washington.
20	Α	Yes.
21	Q	That means that those are the only two types of instruments that car
22		be used to provide evidentiary breath tests in Washington.
23	Α	Yes.
24	Q	So, for example, an intoxilizer is a type of breath testing instrument
25		that's not approved to provide breath samples in Washington.
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1	A	Correct.
2	Q	Washington purchases the Datamaster and the Datamaster CDM
3		from National (unintelligible) Analytic Systems; correct?
4	Α	Correct.
5	Q	So you require that National (unintelligible) installs specific software
6		in the machines that you purchase.
7	Α	Correct. Well, yes.
8	Q	And that software is customized for Washington breath testing.
9	Α	Yes.
10	Q	And you would not approve a machine unless it contains that
11		specialized software; correct?
12	Α	Um, (pause) well, (pause) there are several different versions of
13		software that allow the Datamaster to operate. The ones that are
14		approved by me for use in the State of Washington have been
5		specifically approved. So any other type of, any other version of
6		software would not be approved for use in a Datamaster in
7		Washington.
8	Q	Okay. So you would not approve a machine unless it contained that
9		approved software even if it was a Datamaster or Datamaster CDM.
20	Α	Well, the Datamaster and the Datamaster CDM were approved with,
21		um, with the Washington software installed.
22	Q	Okay. So if you had a Datamaster machine that didn't have the
23		approved software in it, that would not be an approved machine.
24	Α	Well, it would still be a Datamaster or a Datamaster CDM, so it
25		would be approved per WAC 448-16. But it would not be able to
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1	Α	Yes.
2	Q	The letter states that the machine was out of compliance from
3		(unintelligible) 1st of 2005 'til March 21st of 2006.
4	Α	Yes.
5	Q	It was out of compliance with the criteria of the manual.
6	Α	Yes.
7	Q	Because of that it could not be used to provide evidentiary breath
8		tests.
9	Α	It should not have been placed in the field for the conducting of
0		evidential breath tests.
11	Q	And that's true even though it was actually a Datamaster that was
12		used; correct?
13	Α	That's correct.
14	Q	So, although it was the type that you had allowed it still couldn't be
15		used.
16	Α	Well, I mean, it could be used and it was used, and results were
17		generated, and as far as I'm aware the results were accurate and
18		reliable per the criteria of RCW 46.61.506. I don't know to what
19		degree the instrument being out of compliance with our policies and
20		procedures affected the admissibility of those breath test results.
21		But (unintelligible)
22	Q	Okay. According to your testimony the machine shouldn't have
23		MS. DANPULLO: Objection. (Unintelligible)
24		MS. ESTERELLA: Counsel.
25		MS. DANPULLO: I'd ask that the witness be allowed to
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1	Α	Um, I don't recall all the circumstances at this point. It was a result
2		of conversations between myself and Mr. Craig Nelson of
3		Department of Licensing with respect to information that needed to
4		be before the hearings examiner during a hearing. We discussed
5		the issues that needed to be part of that record, and between he
6		and I there were several drafts of a declaration prepared. Once I
7		had edited it to the point where I was comfortable with it I signed it.
8	Q	Okay. Is it fair to say that that declaration was solicited by the

10 A Uh, yes.

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Department of Licensing?

- 11 Q And that was for the purpose of admitting it at Department of Licensing hearings?
- A Um, I'm not sure exactly what the express purpose was, but that was
 my understanding is that it would be admitted into testimony. Of my
 testimony.
- 16 Q That declaration was obtained in lieu of your live testimony at those 17 hearings; correct?
- 18 A Yes.
- 19 Q And in identifying the Datamaster and the CDM as the only two
 20 instruments approved for use.
- 21 A Yes.
- 22 Q And it does the same for thermometers, it delineates two types of thermometers that can be used.
- 24 A Yes.
- 25 Q It also contains a statement related to operator certification.

- 1 A Yes.
- 2 Q And, correct me if I'm wrong, but in effect what that statement says is that anyone who has a valid permit card is trained and certified to conduct tests of Datamasters, Datamaster CMS's, and portable breath testing devices.
- 6 A Yes.
- 7 Q Those permit cards bear your signature as required; correct?
- 8 A Yes.

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- 9 Q (Unintelligible) any documents prior to signing those permit cards;
 10 correct?
- 11 A I beg your pardon?
- 12 Q You don't consult any documents prior to signing those permit cards;
 13 correct?
 - Well, the permit cards are preprinted with a facsimile signature. They're printed on 8-1/2 by 11 card stock, and the instructors conduct the classes according to the approved outlines. If an individual meets the criteria, passes the test, then the instructor generates the permit card by printing the specifics of that individual's authorizations and certifications on the card. So I don't review the results of the tests for individual classes. There are probably a couple of hundred of them a year. And I do not handle the cards, or see the permit cards, before they are issued to the operators who have gone through that process.
- 24 Q Okay. So you don't write in or type in the names yourself.
- 25 A That's correct. There are approximately 6,000 operators in this

- 20 l Q So you didn't actually certify in this particular case, for example, 21 Trooper Brock, to conduct the test.
- 22 Um, I believe I did certify him by virtue of the process that I had put A 23 in place for the testing or the examination of individuals to be 24 certified as operators.
 - Okay. So it's fair to say that you delegated the authority to test Q

individuals and certify them to other instructors.

1		THE WITNESS: That's correct.
2		MS. ESTERELLA: All right, Counsel, anything further?
3		MS. LUNDIN: Just one follow-up question to that.
4		Dr. Logan, the policies that you have promulgated in your
5		manual. Do you believe that they are an important part of the breath
6		testing program; correct?
7		THE WITNESS: Yes.
8		MS. LUNDIN: Thank you. No further questions.
9		MS. DANPULLO: Thank you. No further questions.
10		MS. ESTERELLA: I have a couple follow-up.
11		EXAMINATION
12	BY	MS. ESTERELLA:
13	Q	How do you know what software was contained in the machine?
14	Α	The software version appears at the top or in the header of each
15		breath test document that's printed on a Datamaster or Datamaster
16		CDM.
17	Q	And who would be the custodian of those records?
18	Α	The breath test technician.
19	Q	And is there a difference between what you would require for a
20		machine to be placed in the field versus what is an approved
21		machine?
22	Α	Yes. The term approved, as I testified, references to what's called
23		type of approval which is recognition of the fact that the Datamaster
24		instrument as manufactured is capable of performing accurate and
25		reliable tests when operated in a manner consistent with our breath

test protocol. So any Datamaster, whether it's sitting with the manufacturer or sitting in the State of Washington or, in fact, for that matter sitting in another state, is an approved instrument. In order for it to be used consistent with our policies and procedures there are additional requirements that we would have to meet, part of what I've outlined in the policy and procedures manual; namely, compliance with quality assurance procedure, the keeping of certain records, how these records are stored, how those records are disclosed. So that's the purpose of the policy and procedures manual. But in my view the approval of the instrument is different from the program requirements for the instrument.

- Q Is a machine only approved if it's both the type of machine and if it passes the quality assurance procedures?
- A Um, no, no, you could have a Datamaster which would be an approved instrument which does not or cannot pass the quality assurance procedure. And that instrument, although it's an approved instrument, should not be used in the field.
- Q The letter that was referred to earlier about the Chelan County instrument that you stated was out of compliance, did you disapprove that machine at any time?
- A No. It was still a Datamaster, so it was still per 448-16, an approved instrument, it was just not operated or maintained in compliance with our policies and procedures.
- Q In the letter that you sent out, at no time in the letter did you say that this was not an approved instrument; is that correct?

- A Can I have a look at that letter? That's correct.
- Q Was the purpose of the letter just to give notice that there might be, that Counsel could possibly challenge the reliability of the test?
 - Well, it's been my experience that defense counsel routinely introduces documents from the breath test program to question the weight that should be given to the results of an individual's breath test; whether this instrument's maintenance records, or the results of simulator tests and other individual's tests. All those results are posted and records are posted on the state patrol's web site. The fact that this Datamaster had not gone through the quality assurance procedure as required in the policies and procedures manual would also have been evident if somebody had scrutinized the records that were on the web site. However, this was uncovered by the breath test section and not by anybody else who might have been looking at those records. Since it had come to my attention I felt we had an obligation to bring it to the attention of other people who may be relying on those records.
- Q The RCW 46.61.506(4)(a) that sets forth what's required for admissibility of a breath test, do you believe that's a minimum requirement to establish accuracy and reliability in each individual test?
- A Yes.

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MS. DANPULLO: I have no further questions. I would ask that this letter be marked and admitted. I don't know if it's anywhere else, but because it's been referenced I think it's

important.

MS. ESTERELLA: I do believe it's part of Counsel's prior record on this remand. But I will take that and incorporate it into the record. Counsel, do you have anything further?

MS. LUNDIN: I've got two brief questions, please. Dr. Logan, just because you've approved a type of instrument does not mean that it's being used to produce evidentiary results; correct?

THE WITNESS: (pause) Um, (pause) yes. Just because an instrument is a Datamaster does not mean that it is necessarily capable of giving reliable evidentiary results.

MS. LUNDIN: And you would not authorize such a machine for use if it does not meet the compliance requirements of the manual.

THE WITNESS: Yeah. My expectation would be that anybody who works in the program that I supervise, if they were aware that an instrument was out of compliance with our policies and procedures it should not be placed into use in the (unintelligible).

MS. LUNDIN: I don't have any further questions, thank you.

MS. DANPULLO: I don't, either.

MS. ESTERELLA: All right, Counsel, you can proceed to argument.

MS. LUNDIN: Great, thank you. Well, (unintelligible), as you know Mr. Vargas was the attorney of record in Ms.

Renfroe's case (unintelligible). I don't know how extensive his oral argument was. I don't want to reiterate everything that he's already said. I think the argument remains the same as it was initially, and that is that in order for the breath test results of a person's test to be admitted in the State of Washington it has to meet the requirements for RCW 46.61.506. (Unintelligible), as we've all discussed, requires that the test be performed on the instrument approved by the state toxicologist. Dr. Logan has approved two types of instruments, the Datamaster and the Datamaster CDM. Dr. Logan has made that approval exclusive which means that other types of instruments cannot be used in Washington, are not approved for use in Washington to provide evidentiary breath samples. Dr. Logan's testimony today indicates that simply having the type of Datamaster is not the only thing sufficient to authorize a machine for use. The machine must also undergo the quality assurance procedure, the criteria that we referred to today in the manual. And that where a machine is out of compliance with those requirements the machine should not be used. I think we've all gotten really technical with the term approval because that's the term of art, as it were, in the RCW. The fact of the matter remains that if a machine does not meet the criteria of the manual the machine is not authorized for use. Dr. Logan would not put it into service. He expects his breath test technicians not to put that machine into service, and if it is put into service obviously it's still capable of producing a breath test result

that might comply with the eight additional criteria listed under (4)(a), but it is not the forensic acceptability of that test, the reliability of that test is not in short where the quality assurance procedure was not performed. And that's I think is reflected in the Chelan County letter that we talked about today. So the requirement of (4)(a) clearly is that there be an approved instrument that was used. Documents that you have before you today in Exhibit 1 and Exhibit 2 reflect that the machine used in this case was of the type that is allowed, it is the approved type of instrument. However, these documents do not reflect compliance with the manual, don't reflect compliance with the quality assurance procedure. The Department's burden would be to produce evidence that the machine was in compliance with the manual and that the breath test results were conducted pursuant to that compliance. No such evidence has been provided, and on that basis I would move to suppress the results of the breath test based on the lack of foundation and ask that the Department dismiss the matter.

MS. ESTERELLA: Anything further?

MS. DANPULLO: Could I make brief argument?

MS. ESTERELLA: Sure.

MS. DANPULLO: We would just argue, the
Department would argue that the machine was approved by Dr.
Logan, as indicated in his testimony. The thermometer was also
approved. What Dr. Logan's testimony established is that he also
has additional requirements for liability that is part of the breath test

program; that that gives him more confidence in the test; but that once it's performed on an approved test with an approved machine on an approved thermometer and meets the criteria of RCW 46.61.506(4)(a) that that demonstrates that the test is reliable and accurate and demonstrates that the machine itself is capable of producing a reliable and accurate test. Additionally, case law is well established in State v. Smith that no quality assurance procedure is required to be established prior to admissibility. The new statute did not change that, and Counsel in this case for the Petitioners attempting to get around that case law and is trying to say that Dr. Logan only approves testing machines once they also pass the quality assurance procedure, and that wasn't his testimony.

MS. ESTERELLA: All right, Counsel, I will take your arguments under advisement. You should hear from me in approximately 30 business days. As usual I do believe that your client's ability to drive has been extended, so she may continue to drive as long as nothing has happened to affect the validity of her driving privilege in the State of Washington. If there's nothing else we can conclude the hearing. Goodbye.

(RECORD CLOSED)

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CERTIFICATE

I, Lisa Alger, do hereby certify:

That I am a certified court reporter for the State of Washington.

That I am not a relative, employee, attorney or counsel of any of the parties to the above-referenced action, and am not a relative or employee of any attorney or counsel in the above-referenced case, and that I am not financially interested in the above action or its outcome.

That I have transcribed the CD-ROM of the proceeding held in the above-entitled case and certify that the transcript is a true and correct transcript of all audible portions of the taped testimony, including questions and answers, all objections, motions and exceptions of counsel made and taken at the time of the foregoing proceedings. Areas of the CD-ROM which were not decipherable are noted as "(INAUDIBLE)" or "(UNINTELLIGIBLE)".

That the transcript consists of 29 pages.

Signed and dated at Roy, Washington, this 8th day of August, 2006.

Lisa Alger, Transcriber Certified Shorthand Reporter No. AL-GE-RA-T452CC